# **EMBRACE FLEXIBILITY**

## CASE STUDY Sluseholmen Nord

Copenhagen, Denmark







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### "Rules are important...but there must be exceptions!"

FACT 1 1300 new dwellings

FACT 2 15% subsidized housing

FACT 3 25 different architecture firms



#### TIMELINE

1999 Started conversation for a mixeduse neighbourhood in the industrial harbour

 1999 Cooperation between municipality (CPH) and harbour

 Hired Dutch architecture firm, Sjoerd Soeters, to complete the masterplan for the whole area, including 9000 new dwellings and 20 000 new office jobs
 3 developers were chosen to complete the neighbourhood

 2002 Plan for Sluseholmen Nord

- 2002 Plan for Sluseholmen Nord completed
- 2003 By-law established requiring ground level windows and transparency – Design Manual written and approved
- Construction begins
  Project completed
  1300 dwellings (½ unsubsidized rental, ½ owned; 15% subsidized)
  shops and 1 kindergarten added

#### CONTEXT

Copenhagen is a dense and growing Scandinavian city with a demand for welldesigned, environmentally friendly housing in close proximity to the city centre. The Sluseholmen industrial area in the south harbour of Copenhagen had been in decline and absent of commercial use for decades when the municipality and the harbour corporation started a dialogue about renewing the area in 1999. The partner organizations had a vision of creating a new, liveable, mixed-use neighbourhood on this prime waterfront real estate.

#### PROBLEM

Several challenges arose from the beginning. The industrial land use of the site was toxic and needed major environmental mitigation before people could safely live there. Water systems were another major challenge to tackle. Another issue was how to construct an entirely new neighbourhood with architecture and urban design that maintains diversity, exhibits progressive Danish design, and preserves the walking and cycling culture of the Danes.

#### SOLUTION

With inspiration from Amsterdam's IJburg development, the redevelopment team created a mixed-use neighbourhood based on a canal system that forms eight small islands. Each block and home are different from one another, yet all together they form a cohesive collection—and of course each building group has their own protected courtyard, in true Danish style. About 25 Danish architecture firms contributed to the façade variety.

The ground level of the neighbourhood is already lively, and is outfitted for future flexibility. With the help of a project Design Manual and an urban design by-law, the plinths are required to have windows for transparency and every corner plinth is equipped with high ceilings and zoned as mixed-use—this way, each corner is or *could become* a small café or restaurant, or remain a dwelling or office space. In the end, the team created an urban design that demonstrates a close knit yet urban atmosphere, promotes social cohesiveness, yet also respects privacy and family values.

#### **SECRETS**

**Exceptions to the rule.** In the case of the façades and architectural diversity, rules are important, but there must be exceptions. In order to create an effective ground floor and activity-producing urban design, the exceptions to the rules were very important. It was necessary to interpret the Design Manual "with a grain of salt" in order to balance the demands of the ground level and obtain the desired results.

**Plan for future change.** The design by-law was a success and the team of experts were proud of this achievement. The by-law has been helpful for establishing flexibility

in the land uses on the ground level. The corner spaces are fully prepared for legitimate cafés and restaurants, which allows businesses to easily open in those spaces and promotes active street life in future. For the moment, the shops and the restaurants are placed along the main street, aptly named "Sluseholmen."

#### LESSONS

Cooperation and commitment. From the beginning, the team of professionals including the City, Harbour Corporation, developers, and architecture firm-all had a fairly good relationship but with different ideas and opinions on the priorities and goals of Sluseholmen, which created tension among the group. It took a concerted effort for all parties to be very clear about objectives from the start. In the early discussions, the team came together to write a statement to the municipalities stating their goals and objections. This process made it easier to find a common language and reach consensus. The Masterplan and Design Manual processes added to the team's harmony. In the end, as Lars Korn described, "there were a lot of thank-you's and good feelings."

**Preserve traditions in new development.** The Danish courtyard is a typical asset in any urban residential building. It can be easy to sidestep or want to change traditions for the sake of design or adventure, but this team knew from the get-go that the courtyard was staying. In this development, each courtyard is a special gathering place for the surrounding residents and families.

#### IMPACT

At the moment, all of the residences in Sluseholmen are completely at capacity. Because of the unique canal and island system, each home has a view of either a canal or the harbour. Every aspect of the ground floor of the neighbourhood fits together seamlessly. The bridges and waterways create a lively atmosphere and a distinct Copenhagen neighbourhood. The corners of the main streets are prepared for commercial/flex-space activity with accessible entrances, high ceilings, and optional housing above. The Design Manual gave developers and architects inspiration and in the end, the façades work very well together and contribute to a sense of variety.

#### DO

- develop flexible rules
- prevent group tension by setting objectives
- use historic traditions to your advantage

#### IN CONCLUSION

Through enduring partnership and coordination this decade-long project was finally a success. By building consensus, writing a formal statement of project goals and objectives, and creating new devices the multiagency team tackled each challenge as it came. The site was properly mitigated of environmental damage. The canal system was soundly engineered and designed as the community's principle gathering and interactive spaces. The Design Manual had a favourable outcome, though its interpretation still required flexibility especially to promote an active ground level and ensure a varied architectural identity.

From the beginning, the team's goal was a desire for a high quality project and to grant a high quality of life to the future residents. A main component of this was a good and successful ground floor—canal side interaction with cafés and benches. This also meant passing the by-law, requiring windows and transparency of the main street plinths and flexible, mixed-use corner lots. Multiple strategies ensured both a successful project in the present and for the future.

